

INFO

OLL 85-0162

(Ref: OLL 84-4965)

Office of Legislative Liaison
Routing Slip

TO:

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3. DD/OLL		X
3. Admin Officer		
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10.		
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ecf 10 Jan 85

Name/Date

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Record

Central Intelligence Agency



Washington, D.C. 20505

OLL 85-0162

9 January 1985

The Honorable William Proxmire
 Vice Chairman, Subcommittee
 on International Trade,
 Finance, and Security Economics
 Joint Economic Committee
 Washington, D.C. 20510

Dear Senator Proxmire:

I am writing in response to your letters to Mr. Casey and to me concerning the identification of authorship of papers prepared by CIA analysts for use in studies published by the Joint Economic Committee.

As you note in your letter, CIA has contributed to the JEC volumes for a number of years now. Until the mid-1970s, the JEC volumes listed all authors and affiliated institutions in the preface but did not indicate which authors came from which institution and showed only names without institutional affiliation at the opening of each chapter. During the mid-1970s, this was done with Agency analysts but the institutional affiliation for other government agencies and academic personnel were given in a footnote at the start of each chapter. Only since 1979 has the name and institutional affiliation been shown with each article.

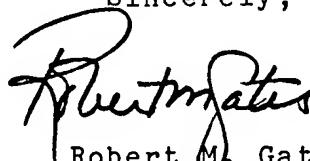
Unfortunately, as you acknowledge in your letter, the world is a very much different place for American officials traveling abroad than it was even a few years ago. For example, all of the information we have from the recent hijacking of the Kuwaiti airliner indicates that any identified CIA person on board almost certainly would have been killed. Because of the rising terrorist threat and the growing danger to all American officials traveling overseas, especially CIA officers, we have to look for ways to try to minimize this danger. Publication of CIA analysts names and institutional affiliation in documents that are widely read all over the world -- and probably most intently by our adversaries -- affords our analysts a degree of exposure and publicity that is no longer consistent with their safety. I am confident you would agree that as we take advantage of opportunities for analysts to travel ever more widely, we must take all possible measures to protect them.

I do not believe that removing the names of analysts from the JEC documents is inconsistent with our strong effort here to expand analyst contacts with specialists in both the academic world and the private sector. Even where groups are involved, they are more often than not closed and encompass primarily if not exclusively American citizens. A high percentage of these contacts are private or take place under the auspices of the US government.

While some analysts may be disappointed that their names would not appear with their work in a JEC volume, there is certainly nothing to prevent them from acknowledging that work as their own if they should apply for other positions or in meetings with their professional peers. Indeed, in some respects the present arrangement is an unfair one in that, given the way this institution operates, one individual often ends up getting "credit" for work actually carried out by a substantial number of people (which creates another kind of morale problem).

Finally, you may rest assured that anonymity will not degrade the quality of CIA's contribution to the JEC volumes. People who seek public recognition for their work do not find CIA a hospitable environment; the people we have here labor and prosper throughout their careers in anonymity. Moreover, the same quality control, management review and dedication of resources are involved in the production of papers for the JEC volumes as for CIA publications themselves. As often as not, the production of these papers is a directed assignment; at minimum, supervisors must agree to free individuals from other responsibilities in order that they may produce the JEC papers. I can assure you that our willingness to participate and the quality of our contribution will not be diminished merely by citing "a CIA analyst" as the author of each of our contributions.

Sincerely,



Robert M. Gates
Chairman
National Intelligence Council
and
Deputy Director for Intelligence
Central Intelligence Agency

The Honorable William Proxmire
Vice Chairman, Subcommittee
on International Trade,
Finance, and Security Economics
Joint Economic Committee
Washington, D.C. 20510

DDI/RMGates/ [redacted]

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Congress of the United States
JOINT ECONOMIC COMMITTEE
(CREATED PURSUANT TO SEC. 5(e) OF PUBLIC LAW 90-304, 78TH CONGRESS)

Washington, D.C. 20510

January 2, 1985

DDI- *60090-85*

Mr. Robert Gates, Chairman
National Intelligence Council
Central Intelligence Agency
Washington, D. C. 20505

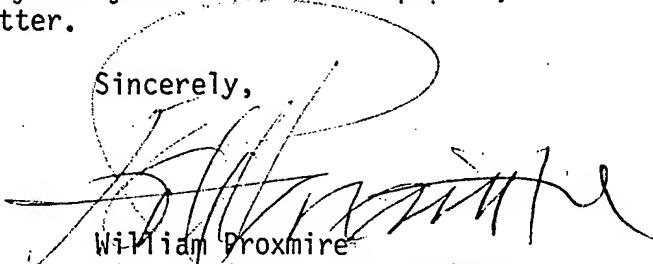
Dear Mr. Gates:

I am enclosing a copy of a letter I sent to William Casey on December 21, 1984, objecting to a proposed new policy regarding the identification of authorship of papers prepared by CIA analysts for use in studies published by the Joint Economic Committee.

My concern is that the new policy will discourage CIA analysts from participating in future projects and will be harmful to morale at the agency and throughout the research community. In addition, I fear that over the long term, it will have a dampening effect on research into the socialist economies, both within and outside of government.

I ask that you reconsider whether it is necessary to change the policy that has been followed in the past several years. As I state in my letter to Mr. Casey, I have asked that two Committee projects on East Europe and China, for which agency analysts have written papers, be held up pending resolution of this matter.

Sincerely,



William Proxmire
Vice Chairman, Subcommittee
on International Trade,
Finance, and Security Economics

SENATE

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Congress of the United States
JOINT ECONOMIC COMMITTEE
(CREATED PURSUANT TO SEC. 544 OF PUBLIC LAW 90-4, 78TH CONGRESS)

Washington, D.C. 20510

December 21, 1984

Mr. William J. Casey
Director of Central Intelligence
Central Intelligence Agency
Washington, D.C. 20505

Dear Mr. Director:

I am informed that the Central Intelligence Agency is proposing a new policy concerning the identification of authorship of research papers prepared by CIA analysts for use in the various volumes of the Soviet Union, Eastern Europe, and China published by the Joint Economic Committee. It is being proposed by the CIA that in the future the authorship of these papers be identified as "Analyst of the Central Intelligence Agency," without the author's name.

My understanding is that the new policy is intended to protect agency analysts who may be traveling in foreign countries from becoming known through publication of signed articles and possibly placed in danger from persons hostile to the CIA. While I recognize that the safety of employees is a legitimate concern of the Agency and while I share the concern over the safety of U.S. officials traveling abroad, I do not believe the application of the new policy would be wise in these circumstances. My reasons for this judgment are the following.

CIA analysts have been contributing to JEC volumes of research papers on the Socialist economies for about 25 years. One of your predecessors, Allen W. Dulles, testified to the Committee in a public hearing in 1959. He was accompanied on that occasion by analysts who were also identified by name. In the 1960's and 1970's numerous volumes of papers were published with papers written by CIA analysts. An early practice was to identify the names of the authors without identifying the agency that employed them. Since the late 1970's the practice has been to identify the authors by name and affiliation.

The volumes of studies themselves are by many accounts an invaluable source of information and analysis about the Socialist economies. They are widely used not only by policymakers in Washington but throughout the academic and research community. The contributions by CIA analysts have played

Mr. William J. Casey
December 21, 1984

Page Two

an important and in some instances a critical role in the success of our efforts to inform Washington and the general public about the state of the economies of the Soviet Union, Eastern Europe and China. In my view, the new policy could have a damaging and perhaps a crippling effect on future efforts, and it could also have repercussions within the Agency.

Public recognition for achievements in this type of research is an important source of motivation to high quality analysts. I frankly doubt whether those who have contributed to our publications in the past will feel it worth their while to do so in the future on the basis of anonymity. The incentive to make the considerable effort required just won't be there without the hope that work will be rewarded by recognition from peers in government and in the academic community. The possibility that this will have a demoralizing effect on CIA analysts and on the research community in general cannot be ruled out. I might add that the new policy appears to be inconsistent with the widespread practice whereby CIA analysts take part in conferences, seminars and other activities.

I feel so strongly about this matter that I have asked that a volume of papers on Eastern Europe and a volume of China be held up pending its resolution. As you know, the Joint Economic Committee has worked closely with the CIA for many years in order to improve understanding of the working of the Socialist economies. This relationship has benefited all sides and I am confident that it will continue to be mutually advantageous.

Sincerely,

William Proxmire
Vice Chairman, Subcommittee
on International Trade,
Finance, and Security Economics

cc: Robert Gates